157th Board of Trustees Meeting (Special)

12 May 2000 Leyte Normal University Tacloban City

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Leyte Normal University
Tacloban City

AGENDA

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157th Board of Trustees Meeting (Special)
12 May 2000
Leyte Normal University
Tacloban City

Present:		
Dr. Kate C. Botengan Commissioner, CHED	* .	Chairman
Sen. Teresa Aquino-Oreta Represented by: Hon. Cyril Luis Arrad Chairman, Senate Committee on Education Senate of the Philippines	aza	Member
Dir. Buenaventura C. Go-soco, Jr. Regional Director NEDA Regional Office VII		Member
Dir. Cirilo R. Balagapo, Jr. Regional Director DA Regional Office VIII	*** * * * * * * * * * * * * * * * * *	Member
Dr. Perla M. Tan President, ViSCA Faculty Association	*******	Member
Dr. Guindolino R. Gerona President, ViSCA Alumni Association		Member
Hon. Climaco Evangelista Private Sector Representative		Member
Prof. Daniel M. Tudtud, Jr. College/Board Secretary	* (*) * (* (*) * (* (* (* (* (* (* (* (* (* (* (* (* (Board Secretary
Absent:		
Dr. Paciencia P. Milan President, ViSCA		Vice Chairman
Hon. Dante R. Liban Chairman, House Committee on Education House of Representatives		Member
Msgr. Manuel P. Alonzo, Jr. Private Sector Representative		Member
Hon. Michael Y. Rapada President, ViSCA CSSC		Member

I. CALL TO ORDER

Commissioner Kate c. Botengan, chairman of the ViSCA Board of Trustees called the meeting to order at about 3:00 p.m.

II. Roll Call

Eight (8) out of the eleven (11) regular members of the Board of Trustees were present. A quorum was declared.

III. Chair's Privilege

Commissioner Kate C. Botengan informed the joint Boards Trustees of ViSCA and NIT that the only agenda for the jo ViSCA-NIT Board meting was the issue on the jurisdiction in t designation of the Officer-in-Charge of the Biliran Nation Agricultural College (BNAC).

IV. Approval of the Proposed Agenda

This special BOT meeting is really special in the sense that a main it of ViSCA is the jurisdictional problem on the governance of the Bili National Agricultural college (BNAC). It was then proposed by Dir. (Soco that the special Board of Trustees Meeting be divided into 1 parts:

Part I: Joint Meeting of the ViSCA-NIT Boards of Trustees on Officer-in-Charge Issue at the Biliran National Agricultu College (BNAC); and

Part II: Special ViSCA BOT Meeting.

Hearing no objections, the proposal of Dir. Go-Soco was approved. joint ViSCA-NIT BOT meeting then commenced.

V. NEW BUSINESS

Part I. Joint Meeting of the ViSCA-NIT Boards of Trustees on Officer-in-Charge Issue at the Biliran National Agricult College (BNAC).

Commissioner Kate Botengan explained that the problem came al because in the Integration Law, BNAC like RKKMAFTI in So. Leyte integrated with ViSCA because it is in the same field of study whic agriculture. However, R.A. 8292, otherwise known as the Hig Modernization Act of 1997, provides that integration of schools into SUC system is limited to those within the province. Knowing this, "Cl asked around and it was the common recommendation to come up a Memorandum of Agreement because of the faulty application of law and this was agreed to by DBM. The MOA made was to dele authority, not to amend the law, by virtue of established policies". GAA also overlooked this, such that all budgetary releases for BNAC coursed through ViSCA.

Hon. Cyril Arradaza, ViSCA BOT member, then questioned the effi of the MOA since, according to Hon. Arradaza, "the MOA does not that it was referred to the Board of Trustees".

Hon. Orencio Gervacio, NIT BOT member, indicated that "if there is a question of defect of the efficacy of the MOA, we might as well resolve this first".

Commissioner Botengan then asked both Boards to hear out the Vice-Chairs first.

President Pajo of NIT then proceeded by saying "I think the problem started when I received a letter from Dir Acapulco ordering us to implement the order of the Ombudsman (to dismiss Mr. Ceblano, erstwhile OIC Head of BNAC). So, since I have the order, we immediately discussed among the local members of the Board to come up with a referendum in order to implement the order of the Ombudsman. An so, the members of the (NiT) Board came to a referendum ordering for the dismissal. A problem then arose on who will take over the place of Mr. Ceblano. Dr. Milan, President of ViSCA appointed Dr. Irene Gayrama and Prof. Tudtud came over to install Dr. Irene Gayrama. BNAC seemed to be torn between two lovers, for administration it is NIT while for money matters, it is ViSCA. So, I respect the decision of Dr. Milan".

Prof. Tudtud then presented ViSCA's side. He said "We did not know anything about the Ceblano case. As a matter of fact, after the MOA was signed, we never touched BNAC administratively, as it was already the concern of NIT. It was only on 28 April 2000 when BNAC Admin. Officer, Mrs. Mocorro, went to ViSCA to inquire about the legality of the NIT order of dismissal. So, President Milan issued ViSCA Memorandum No. 83 date 02 May 2000 sustaining the dismissal order of NIT".

Hon. Arradaza again posed his objection over the continued discussion pending the resolution of the "issue of legality of the MOA". Commissioner Botengan then said "let us look at the minutes and see what happens. However, will it be acceptable to all of us to resolve the issue of who will be appointed in place of the dismissed head of BNAC? This is precisely the reason why I chose to have an open discussion so that we can resolve this. As I was saying, these guys will have to go back and face the people. So, what advice can we give them?"

Further discussions were made on the legal issues of the MOA and discussions were stopped after Commissioner Botengan said "can we put that as a matter of discussion after appropriate research by both institutions to be presented next meeting and copies, if possible, of the MOA and the minutes on which the legal basis of the MOA (is based upon) be given to all members of the Boards (ViSCA and NIT) before next meeting".

Mr. Climaco Evangelista, ViSCA BOT member then said "On the totality, we are not really objecting to anything. We just wanted things to be in order. We just wanted to be clear that the MOA is in order".

Atty. Gervacio inquired from Commissioner Botengan "can the President of NIT appoint an OIC considering that this is part of administration?" "No objection!" said Commissioner and Prof. Tudtud. Commissioner Botengan continued "First, you have a promotions and selection board which should help in the selection of the OIC. Second, there is a Civil Service policy that unless there is a serious mistake, the next -in-rank rule should apply because this is just an OIC designation and is good only for six (6) months and extendible for another six (6) months only. This was the policy adopted by CHED for CHED supervised schools provided that the person to be designated fulfills the Qualifying Standards for the position."

Dr. Pajo inquired if a search should be done. Commissioner Boten replied that a search is not necessary since this involved only designation of an OIC. The promotions and selections board will late utilized in the event that a full-time head for BNAC will be appointed.

Atty. Gervacio then moved that "the joint meeting between ViSCA NIT be deemed as valid". "With only one agenda, the designation of OIC for BNAC" continued Commissioner Botengan. This was a seconded by one of the members of the NIT BOT.

The Governing Boards of ViSCA and NIT after resolving some of important issues surrounding the case passed Special ViSCA-NIT , Resolution No. 1, series of 2000 to wit:

Special ViSCA-NIT Joint Resolution No. 1, s. 2000

Approving the integration of BNAC to NIT and request the Departion of Budget and Management (DBM) to transfer the fund release BNAC to NIT instead of ViSCA and that the designation of the Office Charge is within the discretion of the NIT President and provided CSC Rules and Regulations are followed.

ViSCA BOT Action: Approved Approved Approved 12 May 2

Mr. Evangelista then made a motion to dismiss the joint meeting (ViSCA and NIT Boards of Trustees. Dir. Go-soco seconded the mot

PART II Special ViSCA Board of Trustees Meeting

Prof. Tudtud informed Madam Chair, Commissioner Botengan, that was a quorum of the ViSCA Board of Trustees. The agenda for meeting was presented:

- Gratuity benefits of Dr. Samuel S. Go
- 2. Organizational Structure
- Authorizing the ViSCA President to Accept Donations; ar
- Adjournment

The agenda presented, after having been duly moved and secc was approved by the Board of Trustees.

1. Gratuity benefits of Dr. Samuel S. Go

Prof. Tudtud informed the body that based on the BOT ac the 1st Quarter BOT meeting in March that ViSCA forward the retirement papers of Dr. Samuel Go to the DBM include the attendant papers from the Ombudsman. Toward the week of April, the DBM released the NCA and the covering the payment of Dr. Go's retirement gratuity. Will ViSCA President was now asking was BOT approval for sign the papers despite the existing COA requirements payment which requires an Ombudsman clearance. This is holding the payment of the gratuity retirement pay of Dr.

A long and thorough discussion followed. Director C informed the body that despite what type of requirement the may impose on the release of such payment, the COA will constrained in its audit on the "legality" of such payment. I

soco suggested that a legal research of the Supreme Court decision on the Tantuico vs COA case be done as this was also a case involving the payment of retirement benefits. If the case is analogous to this one, then it can be used as helping guide decision in this case. Commissioner Botengan further requested the Board Secretary that this matter be referred to a lawyer for a written legal opinion.

Hon. Cyril Arradaza then placed a motion to have a written legal opinion from COA and from the ViSCA Legal Counsel regarding the matter. This was then seconded by Dir. Go-soco. As soon as these written legal opinions were available, then management would make its decision on the matter even before the next BOT meeting in June.

2. Organizational Structure

Dr. Perla Tan informed the body that this is the proposed revision of the organizational structure of ViSCA. The revision was made in order to provide for the entry of the external campuses and to strengthen the Research, Development and Extension functions of the College. At present, there is no Director for External Campuses or a Vice-President for Research, Development and Extension.

Commissioner Botengan posed a question on the need to have a Director for Extramural Studies. She also inquired why there are directors when we have deans. Prof. Tudtud replied that being a state college, we can not yet have deans but just directors.

Commissioner Botengan expressed her apprehension about the position of the External Campus heads in the proposed organizational structure, them being placed se way down the structure. She said that these External Campus heads are incharge of a complete school, administrative and academic components included.

Dir. Balagapo aired his query on the necessity of having a VP for RD & E. Prof. Tudtud informed the body that this was being proposed because ViSCA was expecting a much rapid increase in RD & E activities in the college in the months and years to come.

Hon. Arradaza commented on whether the position of the Board Secretary is correctly placed in the organizational structure which is on the same footing as the BOT as presented in the structure. Commissioner Botengan replied that we will just have only one box, that of the College/Board Secretary under the President since under the law (R.A. 8292) the College and Board Secretary is just one person and the President is a member of the Board of Trustees.

Dr. Tan requested clarification on where do we actually place the CSI heads in the organizational structure. Commissioner Botengan informed the body that the CSI is like a "mini-SUC" as it has all the other administrative and academic structures of an SUC. Therefore, the CSI head should be placed directly under the President possibly with a position title lower than a Vice President but definitely higher than a director/department head. Dir. Balagapo commented that in the Department of Agriculture, the Regional Directors report directly to the DA Secretary since

the Regional Directors function like little secretaries in respective areas.

Dir. Go-soco then inquired why the legal, finance and ICU a under the Administrative Officer. He further inquired wh Admin. Officer is not supervising any of the boxes. Prof. T explained that in ViSCA, we have many Administrative O and explained their areas of assignment and scorresponsibility.

Dir. Go-soco further pointed out that the span of control of t for Administration was very large considering that so people report to him directly. He suggested that maybe, should only be tow (2) persons that the VP should be dealir directly on a day-to-day basis. One would be in chalfinance and Business Affairs and the other would take chaldministration.

Dir. Go-soco further commented that there is a need to p the "big picture" meaning the overall organizational str showing the relationships between the different units organization are clearly shown.

Commissioner Botengan then said that "There is a need to a thorough review of the reorganization proposal. All the falling under each of the VPs should be thoroughly review relevance and efficiency. The lines of authority should a clearly shown and their inter-relationships with the other to the college should be included."

A motion towards this effect was put forward "to ref proposal back to management" which was duly sec Hearing no objections, the motion was approved.

3. Authority to the ViSCA President to Accept Donations

Commissioner Botengan informed the body that R.A specifically authorizes the Board to accept donations Tudtud, however, informed the members of the BOT tl President would like to this power delegated to her for he able to directly accept donations for and in behalf of the BO

Hon. Climaco Evangelista then made a motion to deleg power to receive donations to the ViSCA President Arradaza queried whether the BOT was giving a blanket a to the President to receive all kinds of donations. Commi Botengan replied that it should be "supportive of the objec the institution."

Commissioner Botengan further read the proposed rewhich stated: "Authorizing the ViSCA President to donations for and in behalf of the ViSCA Board of Truste to sign documents relative to the donations subject provisions of CHED Memorandum Circular No. 04, Rule V.

Dir. Balagapo then made a motion to approve the presolution and this was duly seconded by Hon. Evar Thus, the BOT approved BOT Resolution No. 29, series to wit:

Board Resolution No. 33, s 2000

Authorizing the ViSCA President to accept donations for and in behalf of the ViSCA Board of Trustees and to sign documents relative to the donations subject to the provisions of CHED Memorandum Circular No. 04, Rule V.

Board Action:

Approved

Date: 12 May 2000

VI. Adjournment

There being no other matter on the agenda, Dir. Balagapo made a motion to adjourn the 157th BOT meeting. This was seconded all around. The meeting adjourned at 5:05 p.m.

Certified True and Correct:

PROF. DANIEL M. TUDTUD, JR

College Board Secretary

ATTESTED:

DR. KATE C. BOTENGAN

CHED Commissioner & Chairman of

Board of Trustees

ATTACHMENTS

ABILAR LAW OFFICE

Calumpang, Naval, Biliran

5 May 2000

PRESIDENT PACIENCIA P. MILAN

President VISCA Baybay, Leyte

THRU: PROF. DANIEL TUDTUD

Greetings:

This is to ask for clarification on the status of TITO CEBLANO at the Biliran National Agricultural College, Biliran, Biliran. Likewise, this is to present apprehensions of the BNAC Faculty and Employees Association which the undersigned serves as legal counsel.

Mr. Ceblano is making it appear that he is on forced leave duly approved by Prof. Daniel Tudtud. The approval of the forced leave took place after Dr. ESPERANZA D. PAJO issued a Memorandum citing Resolution No. 14, s. 2000 of the Board of Trustees of the Naval Institute of Technology which implemented the decision in OMB-VIS-ADM-98-0258 which ordered the dismissal of MR. ARSENIO CABACABA and Mr. TITO CEBLANO from the government service. A copy of the memorandum is attached herewith as ANNEX "A".

May I refer you to the Memorandum of Agreement dated 15 October 1999 which was signed between NIT and VISCA witnessed by Mr. Tito Ceblano and Prof. Daniel Tudtud, a machine copy of the MOA is attached herewith as ANNEX "B" for your immediate reference.

It appears now that VISCA in approving the forced leave of TITO CEBLANO is violating the terms and conditions of the MOA.

The BNAC Faculty and Employees Association are, likewise, apprehensive of your move to appoint DR. IRENE G. GAYRAMA as Officer-in-Charge. As the counsel of the association, your action is also violative of the terms and conditions of the MOA (ANNEX "B") of which you are a party. Furthermore, may I cite to you facts that violate appropriate financial management and internal control at BNAC. It is a fact that one NEMESIA GAYRAMA ARPON is the Cashier and the Bookkeeper is GUIA GAYRAMA APACIBLE. They are related to each other by affinity. Your action maybe taken as tolerating a fertile ground for incidence of graft in the said institution.

Please consider the query and apprehensions of the BNAC Faculty and Employees Association which the undersigned is representing as their counsel.

Thank you and Mabuhay!

Very truly yours.

ANTONIO A. ABILAR

Legal Counsel

CC:

HON. NICANOR CRUZ Ombudsman Visayas

Capitol, Cebu City



ANNEX

Republic of the Philippines NAVAL RESTITUTE OF TECHNOLOGY Throat, Edinan

April 24, 2000

MEMORANDUM TO:

in. Tito C. Cebler:: Officer in Charge Biliran National Agricultural College Biliran, Biliran

Fursuant to Resolution No. 14, dated April 10, 2000 of the Naval Technology Board of Trustees, implementing the decision of the Honorable Of (Visayas) in Case No. OBM-V/S-ADM-98-0258, copy attached, you ar D/S/M/SSED from government service upon receipt of this Memorandum, with of all benefits and disqualification to hold public office.

BY AUTHORITY OF THE BOARD OF TO

RANZA D. PAUO, Ed. D.

President

Vice Chairman, NIT Board of Trustee

Incl.: As stated

Copy furnished:

Hon. Aniano A. Desierto Ombudsman Office of the Ombudsman Manila

Hon. Nicanor J. Cruz, Jr. OIC, Deputy Ombudsman Visayas Palace of Justice, Cabu City

Hon. Sonitacio N. Acapatos CHED Regional Director Tacloban City

Athy. Aurelio D. Menzon Counsel for Cabacaba & Cebiano G/F Bayaniel Bldg., J. Romualdez St. Tacloban Ciry

Atty. Antonio C. Abiler Counsel for Eusebic Orongan WIMJ Compound, Calumpang, Naval, Biliran

Mrs. Patriola C. Mocomo Administrative Officer II DNAC, Biliran, Biliran

ilirs. Nemesia C. Arpon Cashier II BriAC, Biliran, Biliran

Mrs. Guia Apacibio



Republic of the Philippines NAVAL INSTITUTE OF TECHNOLOGY

Naval, Biliran

April 10, 2000

Honorable Chairman Members of the NIT Board of Trustees WAL INSTITUTE OF TECHNOLOGY al, Biliran

ties and Gentlemen:

During the 2nd Special Meeting of the NIT Board of Trustees held at ViSCA, Baybay, Leyte December 3, 1999 one of the agenda items presented was the decision of the Office of the budsman dismissing from the service Messrs. Arsenio Cabacaba and Tito Ceblano under ministative Case No. OMB-VIS-ADM-98-0258.

In the course of the Board's deliberations it was learned that Messrs. Cabacaba and clano had filed their motion for reconsideration within the prescribed period which prompted the and to defer the implementation of the decision (Annex "A").

Just recently, the undersigned received an indorsement from CHED Regional Office No. Dr. Bonifacio N. Acapulco dated April 5, 2000 for appropriate action the request of Mrs. C. Mocorro, Administrative Officer II of BNAC re categorical advice on what course of ion should be taken (Annex "B").

Considering that the motion for reconsideration filed by the respondents was denied by the of the Ombudsman Visayas (Annex "C") and the letter from the Ombudsman Visayas to Mrs.
C. Mocorro dated March 20, 2000, it is hereby requested that the Board implement the sion of the Office of the Ombudsman the dismissal from the service of Mr. Tito C. Ceblano, ficer in Charge of BNAC.

Very truly yours,

ESPERANZA D. PAJO, Ed. D.

President

As stated

RESOLUTION NO. 14, S. 2000

SMISSING FROM THE SERVICE MR. TITO C. CEBLANO, OFFICER IN CHARGE OF BILIRAN TIONAL AGRICULTURAL COLLEGE (BNAC) PER DECISION FROM THE OFFICE OF THE MBUDSMAN VISAYAS UNDER ADMINISTRATIVE CASE NUMBER OMB-VIS-ADM-98-0258.

EMBERS OF THE BOARD

ACTION TAKEN APPROVED DISAPPROVED REMARKS

ON. KATE C. BOTENGAN

mmissioner, CHED

hairman

ON. ESPERANZA D. PAJO

esident, NIT Ce-Chairman

Page 1 of 2 Pages

HON. TESSIE AQUINO-ORETA Chairman, Committee on Education House of the Senate Member
HON. DANTE V. LIBAN Chairman, Committee on Education House of the Representatives Member
HON. BUENAVENTURA C. GO-SOCO, JR. P. L. Megional Director, NEDA RO VIII Member
HON. ENRIQUE M. AVILA Regional Director, DOST RO VIII Member
HON. BONIFACIO V. CURSO Private Sector Representative Member
HON. AMELIA J. JARO Private Sector Representative Member
HON. CONSORCIO T. LUMBACA President, NIT Faculty Association Member
HON. ROMULO V. BERNARDES President, Alumni Association Member
HON. RYAN B. CASADO President, NIT Supreme Student Gov't.

PALACE OF JUSTICE CAPITOL 6000 CEBU CITY, PHILIPPINES

EUSEBIO C. ORONGAN ET AL., Complainants,

OMB-VIS-ADM-98-0258

-versus-

ARSENIO A. CABACABA

Voc. School Superintendent II
TITO C. CEBLANO

Voc. Instruction Supervisor III
Both of :Biliran Nat'l Agricultural College
Biliran, Biliran

Respondents.

ORDER

Respondents Tito Ceblano and Arsenio Cabacaba filed their respective Motion through counsel, praying for the reconsideration of the Resolution of this Office imposing upon them penalty of dismissal from the service dated August 23, 1999.

In his Motion, respondent Ceblano argued that the assailed Resolution is not based on substantial evidence and that he was denied due process as the evidences he presented were not given due consideration.

On the part of respondent Cabacaba, the following grounds were raised, viz:

- "1. THERE IS NEWLY DISCOVERED EVIDENCE CLEARLY SHOWING THAT THE GOVERNMENT SUFFERED NO UNDUE INJURY IN THIS CASE.
- 2. THIS HONORABLE OFFICE ABSOLUTELY IGNORED THE FINDING OF THE COMMISSION ON AUDIT THAT THE ALLEGED DIFFERENCE IS NOT INJURIOUS TO THE GOVERNMENT NOR HAD IT GIVEN ANY UNWARRANTED BENEFIT TO ANY PRIVATE PARTY".

After prough review of the documentary evidence upon the assailed Resolution is based, this Office station immon its original findings. All documentary evidence adduced by the parties were taken into construction in resolving the case wherein the evidence of the plainant were found substantial enough to warrant a istrative sanction.

The distinction of Engr. Prescilliano Bargamento Memorandum dated April 26, 1999 was given scant asideration as it appears to be a mere

Cover-up as an after-thought because resp Cabacaba and Ceblano had already admitted in letter to the Regional Director of COA-8 da March 5, 1999, the fact of delivery of the tunits window grills allegedly in settlement P14,398.95 difference. Besides, the sai justification is not worthy of credence because Bargamento had already testified under oath duri hearing on his first findings which was adverse per settlement and the settlement bearing on his first findings which was adverse per settlement and the settlement bearing on his first findings which was adverse per settlement bearing on his first findings which was adverse per settlement bearing on his first findings which was adverse per settlement bearing on his first findings which was adverse per settlement bearing on his first findings which was adverse per settlement bearing on his first findings which was adverse per settlement bearing on his first findings which was adverse per settlement bearing on his first findings which was adverse per settlement bearing on his first findings which was adverse per settlement bearing on his first findings which was adverse per settlement bearing on his first findings which was adverse per settlement bearing on his first findings which was adverse per settlement bearing on his first findings which was adverse per settlement bearing on his first findings which was adverse per settlement bearing the settlement

WHEREFORE, premises considered, the MOTION RECONSIDERATION are hereby DENIED.

SO ORDERED.

January 17, 2000. Cebu City, Philippines.

HELEN CATACUTAN-ACAS
Graft Investigation Officer I

REVIEWED BY:

VIRGINIA PAKANCA-SANTIAGO

RECOMMENDING APPROVAL/DESAPPROVAL:

OIC, Deputy Ombudsman Visayas

hon

APPROVED/DISAPPROVED:

ANIANO A. DESIERTO

Ombudsman

HCMja

FEB 2 8 2000

OFFICE OF THE OMBUDSMAN (VISAYAS)

PALACE OF JUSTICE CAPITOL 6000 CEBU CITY, PHILIPPINES 0720

March 20, 2000

MRS. PATRICIA G. MOCORRO Administrative Officer II Biliran National Agricultural College Biliran, Biliran

RE: OMB-VIS-ADM-98-0258

Dear Mrs. Mocorro:

This is to acknowledge receipt on 28 February 2000 of your letter dated February 9, 2000 inquiring as to the implementation of the Decision of this Office, finding Dr. Arsenio A. Cabacaba and Mr. Tito C. Ceblano administratively guilty of Dishonesty, thus meting upon them the penalty of DISMISSAL FROM SERVICE WITH FORFEITURE OF ALL BENEFITS AND PERPETUAL DISQUALIFICATION TO HOLD PUBLIC OFFICE, in view of the filing of a Motion For Reconsideration by respondents.

In this connection, please be informed that the Motion for Reconsideration filed by the respondents herein has been DENIED, a copy of said Order is hereto attached for your ready reference.

Should the respondents decide to raise the issue to the higher court, then please be informed that it is already settled that an Appeal or Petition For Review on Certiorari do not stay the execution of a Resolution/Decision of this Office in an Administrative Case. This issue was squarely treated in OMB-VIS-ADM-91-091/91-111, entitled "City of Cebu vs. Antonio Callanta, et. al.,". In an Order dated April 18, 1994, this Office speaking through then Honorable Ombudsman Conrado M. Vasquez, ruled as follows:

"On the Urgent Motion To Stop Execution, it should be emphasized that Section 7 of Administrative Order No. 07 of this Office speaks of the finality of the decision and not the execution of the same. Since Administrative Order No. 07 is silent on the execution of decision pending appeal, Executive Order No. 292, P.D. No. 807 as amended and the Rules of Court shall be made suppletory to our OMB Rules and Regulations.

It is clearly provided in Section 37 (4), (d), Article IV of P.D. 807, as amended, and Section 47 (4), Book V of Executive Order No. 292 that an appeal shall not stop the decision from

being executory and in case the penalty is suspension or removal, the respondent shall be considered as having been under preventive suspension during the pendency of the appeal in the event he wins an appeal (Emphasis ours)".

This ruling is again reiterated by Honorable Ombuds Aniano A. Desierto in the case of Daya vs. Tinaya (OMB-V ADM-96-0325), wherein he categorically directed OMB-Visa to implement the Suspension meted upon then Mayor Tinaya Abuyog, Leyte despite the Petition for Review on Certior filed before the Supreme Court in the absence of Temporary Restraining Order (TRO).

In view of the foregoing, the implementation of Order of this Office imposing the penalty of DISMISSAL E SERVICE WITH FORFEITURE OF ALL BENEFITS AND PERPET DISQUALIFICATION TO HOLD PUBLIC OFFICE upon respondents in order.

Hoping this clarifies matter.

Very truly yours,

NICANOR J. CRUZ, JR.
Deputy Ombudsman for the Visayas

By:

VIRGINIA PALANCA-SANTIAGO

Copy furnished:

- Mrs. Rosita Yaco BNAC, Biliran, Biliran
- 2) Tito C. Ceblano BNAC, Biliran, Biliran
- 3) Arsenio A. Cabacaba c/o BNAC, Biliran, Biliran

VPS/paf Let-Mocorro

ANNEX B"

ACCNOWLEDGMENT

KNOW ALL MEN THESE PRESENTS:

This memorandum of agreement entered into by and between the Naval Institute of Technology, hereinafter referred to as "NIT", a state institution of higher learning with principal office at Naval, Biliran represented by its President, Dr. Juanito S. Sison;

The Visayas State College of Agriculture, hereinafter referred to as "ViSCA", a state institution of higher learning, with principal office at Baybay, Leyte represented by its President, Dr. Paciencia P. Milan.

WEIEREAS, RA 8745 or the General Appropriations Act of CY 1999 specifically provides for the integration of the Biliran National Agricultural College (BNAC) of Biliran, Biliran to the Visayus State College of Agriculture;

WHEREAS, a special provision of RA 8745 allows State Colleges and Universities to absorb terticity programs of other schools within their provinces upon approval by their respective Governing of Budget and Management (DBM);

WILEREAS, NIT and BNAC are located in one province, Biliran;

WHIREAS, Section 1 of RA 8292 specifies that an existing State University/College can merge with an existing CSI in the same province in coordination with CHED and DBM;

WIMEREAS, the OIC-Superintendent of BNAC had requested CHED that BNAC be integrated with NIT instead of ViSCA;

WHEREAS, said coordination with CHED and DBM has been done by the President of NIT and the OIC-Superintendent of BNAC;

WHEREAS, the NIT Board of Trustees has authorized its President to negotiate with ViSCA on this transfer of integration of BNAC from ViSCA to NIT;

WHEREAS, the President of ViSCA has presented this MOA to the ViSCA Administrative Council (ADCOM) in its meeting on 12 October 1999 and that the ADCOM had no objections to said transfer;

VARIEREAS, the President of ViSCA, upon advice by CHED Commissioner Dr. Kate Botengan, interposes no objection to this interposandum of Agreement transferring the integration of BNAC from ViSCA to NIT.

NOW THEREFORE, NIT and ViSCA, for and in consideration of the above premises and by mutaat covenants herein set forth, so hereby agree to implement this transfer of integration.

IN WITNESS HEREOF, the parties of the Memorandum of Agreement have hereunder subscribed and affixed their respective signatures this 15th day of October 1999, in Baybay, Leyte.

JUANITO S SISON

- Prosident

Mayai Lastitute of Technology

PACIENCIA P. MILAN

(j - President

Visayas State College of Agriculture

WITNESSES:

בד מכוכד

ACKNOWLEDGMENT

Republic of the Philippines)
Province of Leyte) S.S

Personally appeared to me this 18th day of October;

Name	CTC Number	Date of Issue	Place o
JJANITO S. SISON	13681399E	26 Jan 1999	Naval,
Paciencia P. Milan	17415383	13 Apr 1999	Baybay

known to me to be the same persons who executed the foregoing instracknowledged to me that the same are their own free will and voluntary act/deed.

WITNESS MY HAND AND NOTARIAL SEAL on the date and written above.

Doc. No. 404 Page. No. 178 Book No. XII Series of 1999

ATY: SERGIO C SUMMYST NOTALY PUBLIC DILY DEC. EL P. T. M. C. SELLO DILY DEC. ELY, JA

March School (

MENZON LAW OFFICE

Ground Floor, Bayantel Bldg. J. Romualdez St., Tacloban City Tel. No. 321-3188

4 May 2000

DR. PACIENCIA P. MILAN President Visayas State College of Agriculture Baybay, Leyte

Greetings:

This refers to your letter to my client Mr. Tito C. Ceblano, OIC of the Biliran National Agricultural College, dismissing him from his position.

Please understand that the decisions of the Visayas Ombudsman is not yet final. As a matter of fact, our appeal of said decision is still pending at the Court of Appeals. Thus, the questioned decision of the NIT Board of Trustees is hasty and very premature, especially because my client was declared Not Guilty by RTC Branch 16 of Naval, Biliran.

You may be interested that, in its decision, the Naval, Biliran RTC quoted the following decision of the Supreme Court of the Philippines:

"Their acquittal in this criminal case necessarily entails the dismissal of the administrative action against them, because in such a case, there is no more basis nor justifiable reason to maintain the administrative suit" (Larir vs. Executive Secretary, 280 SCRA 713).

Likewise, in the case of Batungbakal vs. NDC, G.R. No. 2-5127, the Supreme Court ruled that:

"If a civil service employee was dismissed and later after the investigation was exonerated, found guiltless of the charges filed against him and was recommended for reinstatement by the Court that investigated him, and then he is not reinstated by his administrative superior, he is dismissed without case. In other words, his dismissal and/or removal was illegal and in violation not only of the Administrative Code but by the Constitution itself."

We would also like to point out to you the following dispositive portion of the decision of Branch 16 of the Naval, Biliran RTC:

"Further directing the Civil Service Commission their (respondents') reinstatement to the government service, except civilian respondent Lelito Luaña, and the payment of their corresponding salaries, wages and other benefits otherwise deprived of them during the pendency of this case."

case, I am respectfully requesting you and the NIT Board of Trustees to revoke your questioned Resolution and reinstate my client Tito C. Ceblano to his position.

In view of the foregoing, and in a der to avoid further complications in this

Very truly yours

ounsel for Tito Q. Ceblano

Ground Floor, Bayantel Bldg. J. Romualdez St., Tacloban City Tel. No. 321-3188

May 4, 2000

DR. ESPERANZA D. PAJO
President
Naval Institute of Technology &
Vice Chairman
NIT Board of Trustees

Greetings:

This refers to your letter to my client Mr. Tito C. Ceblano, OIC of the Biliran National Agricultural College dismissing him from his position.

Please understand that the decision of the Visayas Ombudsman is not yet final. As a matter of fact, our appeal of said decision is still pending at the Court of Appeals. Thus, the questioned decision of the NIT Board of Trustees is too hasty and very premature, specially because my client was declared Not Guilty by RTC Branch 16 of Naval, Biliran.

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also like to point out to you the following ion of the decision of Branch 16 of the Naval,

Ropublic of the Philippines REGIONAL TRIAL COURT Eighth Judicial Rogion Bracon To Naval, Biliran Bracob 16

THE PEOPLE OF THE PHILIPPINES, Plaintiff,

Orim. Caso No. N-2037 Por:

- vorsus -

Voc. School Superintendent GRAFT AND CORRUPT II. TITO C. CEELANO Vocational Instruction Supervisor II of BILIRAN NATIONAL AGRICULTURAL COLLEGE and LELITO LUABA, Accusod.

VIOLATION OF SECTION NO. 3019 (THE ANTI-PRACTICES ACT)

D G M E N

The accused are charged in an information which statos:

"That on or about the 13th day of December, 1996, or for semetime subsequent therete, at the Municipality of Biliran. Province of Leyte. Philippines, and within the Jurisdiction of this Honerable Court, above-named accused, ARSINIO CABADARA and TITO J. Critiano, public officers, having been duly appointed and cualified as such public positions obser-mentioned, in such capacity and committing the affense in relation to effice, conniving and confederating together and mutually helping with each other and with accused LELITO LUANA, a private individual, and Frepristor of Acal Enterprises. Ath St., Sampaguita St., Tacloban City, with deliberate intent tons, with evident bad faith and manifest partiality, did then and these willfully, unlawfully and foliniously allow and consented to accused to lite Luana a not of deviating from the specifications dovinting from the specifications embodied in the Job Contract entered into between Biliran Matienal Agricultural Collogo (BNAC) represented by accused Arsonio Cobocoba and NEAL ENTERPRISES

TROME THE ORIGINAL

- page 2 of 2 pages -

"Further, directing the Civil Service Commission their reinstatement to the government service, except civilian respondent Lelito Luaña, and the payment of their corresponding salaries, wages and other benefits otherwise deprived of them during the pendency of this case."

You may also be interested to know that we have studied purported Resolution No. 14, S. 2000 of the NIT Board of Trustees and have found its authenticity questionable on several grounds. However, to avoid costly and complicated litigations, we are respectfully requesting you to rescind or annul the alleged resolution and restore my client Tito C. Ceblano to his position as soon as possible.

In view of the foregoing, and in order to avoid further complications in this case, I am respectfully requesting you and the NIT Board of Trustees to revoke your questioned Resolution and reinstate my client Tito C. Ceblano to his position.

Very truly yours,

AURELIO D. MENZON Counsel for Tito C. Ceplano

Judgmont-Crim. Coso No. A-2037 RTC, Br. 16, Biliran

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represented by accused Lelite Lucia, in a project undertaken by the latter, consisting of the kopair and Fabricate stool windows in the lower and upper campus school buildings of EMAJ, as well as painting of all wooden jealousies and replacement of broken glasses thereof, with contract price of TWEE HURDRED TROOP MINE TROOPS AND (\$250,000,00) PIFTY NINE THOUSAND (P259,000.00) Philippino Curroncy, whoroby the Job Contract specifically requires 35 pieces window grills to be installed in the Physical Building with average size of 176 cm. x 269 cm., but the window grills actually installed were only 34 pieces, of which 2 pieces window grills measured only 160 cm. x 130 cm., 14 pieces monsured 123 cm. x 193 cm., 3 units monsured 125 cm. x 95 cm. and the square bar being used was only 10 mm. instead of 12 mm. without any rod load boing applied; for the "anguage Building, only 34 pieces window grills were installed instead of 35 pieces and of the come size as that being installed in the Physical Building; for the Old Library Building, 19 piccos window grills
monsured 158 cm. x 228 cm., 3 window
grills monsured 158 cm. x 156 cm. and 1
unit measured 158 cm. x 78 cm., and the equare burs used had a size of 10 mm. instead of 12 mm. without red load conting, thus, accused in the course of performance of their official function had given unwarranted benefits, advantago or proforence to accused Lelite Luaha, and thomsolves to the damage and projudice of the Sovernment, particularly the Biliran "ational Agricultural Collogo.

Contrary to Law.

Cobu City (for "aval, Biliran)Philippinos, August 23, 1999.

BAIL BOND RECOMMENDED: 930,000.00 oach.

(SGD.) HELEN CATACUTAN-ACAS Graft Investigation Officer I" Judgment-Orim. Onso No. 4-2037 Rio, Br. 16, Biliran

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The elements of the effense under sec. 3(e) of Republic Act 3019 are: (1) the accused is a public efficer discharging administrative, judicial or efficial functions; (2) he must have acted with manifest partiality, evident bad faith, or inexcusable negligence; and (3) his action has caused undue injury to any party, including the Government, or has given any party any unwarranted benefit, advantage or preference in the discharge of his functions.

public officer discharging administrative or official functions or private persons charged in conspiracy with them; (2) the public officer committed the prohibited act during the performance of his official duty or in relation to his public position; (3) the public officer acted with manifest partiality, ovident bad faith ar gross, inexcusable negligence; and (4) his action caused undue injury to the government or any private party, or gave any party any unwarrant benefit, advantage or preference to such partials.

Evidently, proof should be presented to prove beyond reasonable doubt the common element of intent to gain, to obtain populary advantage or enrich -- 4 --

himsolf matorially.

End faith must be proven. As an element of the effense, it imputes a dishenest purpose or some moral obliquity and conscious doing of a wrong, a breach of a swern duty through some metive or intent or ill will, it partakes of the nature of fraud. It contemplates a state of mind affirmatively operating with furtive design or some metive of self-interest or ill will for ulterior purpose. Evident bad faith connects a manifest deliberate intent on the part of the accused to de wrong.

The prosecution evidence reveals antecedent facts that the Biliran National Agricultural College (BNAC) posted a Notice to Bid in the regional newspaper, the Reporter, for the accomplishment of its administrative requirements.

BNAC needed the repairs and fabrications of stool windows in the lower and upper campus school buildings, the replacement of all broken glasses and the painting of all weeden Jalouses.

The bideors were Weal Enterprises for \$259,000.00; Bedarros Marketing and Welding Shop for \$300,000.00; and Prognas Marketing for \$335,000.00.

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Judmgnot-Crim. Caso No. N-2037 RTC, Br. 16, Biliran

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Noal Enterprises, represented by Lelite Luaña, as the winning bidder signed the job contract to provide the following:

- 1. Physical Building 35 pcs. stool window grills avorage size H 176 x 269 cms.
- 2. Languago building 35 pos. stoll window grills, avorago sizo H 176 x 269 cms.
- 3. Old Library Building- 15 pcs. stool window avorago sizo
- 4. Now Building 8 pos. stool grills, avorago sizo
- 5. Painting all wooden jalousies of the montioned buildings.
- 6. Roplacomont of all broken glasses of the college campus (all buildings with broken glasses).

The contract was to be done and finished beginning December 13 to 31, 1996.

On Docombor 13, 1996, the contractor Lelite.

Luana requested for the change order of 12 cmm.

square bar to 10 cmm. because of the unavailability

of the 12 cmm, in the stores that supply said material

On Docombor 15, 1996, Dr. Arconio Cabacaba, Superintendent II, approved the request so long as the quality of the project is assured and the difference

Jdugmont-Orim. Caso He. N-2037 RTC, Br. 16, Biliran

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in the project bracket should be supplemed with additional six (6) window grills.

Thoroforo, instond of 93 pes of stool window grills, 99 pes woro installed to complete the stool window grills actually needed by the entire buildings in the school compus.

On January 21, 1997, Vocational School Superintendent II Arsonio Cabacaba in his Cortificate of Acceptance declared that the project, Repair, Fabrication and installation of window grills, raplacement of broken glasses, painting of all wooden falcupes at the lower and upper campus buildings of the EMAC was in accordance with the specification as stated in the contract.

On May 5, 1998 or a good 1 year, 3 months and 14 ays after the Umbudsman received a complaint from Eusobie J. Crongan, President of the Faculty and ployees of MMAC, against the herein accused for Colation of Sec. 3(0) of R.A. 3019, otherwise called Anti-Graft and Corrupt Practices Act.

On August 3, 1998, State Auditor II, Mina Willogas BNAO, requested the John Regional Director, to provide control Specialist to conduct inspection and caluation of the project.

On August 18, 1998, Engr. Prescillano Bargamonto

Judgmont-Crim. Caso No. K-2037 RTJ, Dr. 16, Biliran

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was issued a COA Inspection Order No. 98-106.

On August 26, 1998, Mr. Bargamento submitted h: Evaluation Report. His ecular inspection report revealed that at the Physical Building 34 units of Stowindow Grills were installed. In the Language Building 34 units, as well, were installed. Both buildings are identical.

In the Old Library Muilding 23 units of Stool Window Grills were installed, exceeding 8 units of t 15 pspecified in the job contract.

The size of the steel bars were 10 mm. and not 12 mm. as specified.

In view of this findings, the respondents were required by ir. Sargamente to submit their just fication for the deviation of the works with the revised computation of the required estimate (based on as-built) whether the actual accomplishment off.

The herein respondents submitted a revised of putation of estimates amounting to \$244,601.05 bases on the approved change order. The deficiency of \$14.398.95 was settled with the delivery of 2 units stool window grills as certified by the Auditor-In-Charge and there was a refund for the Residence.

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Judgmont-Urim. Uase No. N-2037 RTO, Br. 16, Biliran

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O.R. No. 4615878 D. As a result of this, TAS II

Proseillano S. Bargamento, on April 26, 1999, recommended a reconsideration of his provious findings
to the COA Director stating that:

"The result of the evaluation was found to have an equivalent COA Estimated Project Cost of \$242,200.00. This has a percentage variance of 6.94% against the contract and 7.85% against the AAE that falls within the telerable limit set forth by this office, hence it can be considered as reasonable."

As testified to by witness Prescillane S.

Bargamento, COA did not file a case against the herein accused.

The amount was paid to the contractor, there was no disallowance of payment.

All transactions which are irregular, unnocessary, excessive and extravagant as defined in COA pircular No. 85-554 and these which are illegal and unconscionable, are disallowed in audit.

Illogal expenditures are those which are con-

Unconscionablo expenditures are expenditured which are unreasonable and immederate, and which no man in his right sense would make, nor a fair and

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Judgmont-Orim. Jaso No. M-2037 RTJ, Br. 16, Biliran

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honost man would accopt as reasonable and incurred in violation of othical and moral standards.

The April 26, 1999 recommendation that the percentage variance was telerable was estensibly approved by the SCA R-VIII by virtue of the allowance or payment in accordance with COA Circular No. 85-55

The issue of the alloged violation of Sec. 3(c R.A. 3019 was decided by 30A as not administratively and criminally actionable. Hence, it refused to fil the action against the herein accused.

The presecution rested its case with the sole relevant testimony of Engr. Prescillane S. Bargament TAS II of the COA. There was no evidence to prove the elements of the crime from the testimony of presecution witness Manuel Electioe.

Soc. 3(d) of R.A. 3019 ponalizes only consumated offenses, causing undue injury to any party, Including the government.

The injury or damage must be established by zevidence. There is none.

E"nobody but no body questioned the subject project

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Judmgnot-Crim. Jaso No. N-2037 RTU, Er. 16, Piliran

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respondents did not give in to the domands of the complainants allegedly for amelioration pay because of inadequate funds, it was only then that they dug up the records of the project to file this melicious complaint against Cabraba and Tito Coblane. By necessity, they had to drag co-respondent Lelite Luasa also in their obsession to inflict vengeance on Dr. Cabacaba who was only trying to provent the wanton and irresponsible deplotion of government funds under his responsibility."

It is a cardinal rule in our criminal justice system that to deprive a person of his precious life or liberty, the evidence against him must stand the crucial test of reasonable doubt to event who constitutionally guaranted prosumption of innocense he has in his favor.

Proof boyond reasonable doubt, or that quantum Eof proof sufficient to produce a moral cortainty that would convince and satisfy the conscience of those who are to act in judgment is indispensable to every compositive constitutional pronumption of innocense. (Popple Xvs. Genez, 270 SCHA 432).

The presumption of innocerse is founded upon the basic principle of Justice and is a substantial part of the law - it cannot be evereeme by more suspicion or

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Judgmont-Crim. Caso No. N-2037 RTC, Br. 16, Biliran

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or conjecture, i.o., a probability that the accused committed the orime or that he had the opportunity to do so. (Poople vs. Isla, 278 SCRA 47).

The evidence dismally fails to pierce the ship of presumptive innecence where the presention merel relies on hearsay evidence of Manuel Elatice.

This Court finds the evidence of the presecuti insufficient to prove the guilt of the accused beyond reasonable doubt.

Accused Dr. Arsonio A. Cabacaba, Ph.D. and Tite G. Coblano should likewise be exenerated in the administrative aspect of this case. The records in OMB-VIS- ADM. 98-0258 consists of five (5) affidavits basically containing mistaken conclusions and informate supported by the COA findings as testified to by Engr. Prescillane S. Bargamento.

It is categorically and clearly a finding of this Jourt that the acts of the herein accused are not will an irrogular. Their acquittal in this impriminal case necessarily entails the dismissal of the dismissal of the dismistrative action against them, because in such a maintain the administrative duit. (Larin vs. Executive Secretary, 280 capt for the continuous full finds.)

In Batungbakal vs. NDC, G.R. No. 2-5127, May 27, 1953, the Supreme Court ruled that if a civil sorvice employee was dismissed and later after the investigation was exenerated, found guiltless of the charges filed against him and was recommended for reinstatement by the Court that investigated him, and then he is not reinstated by his administrative superior, he is dismissed without cause. In other words, his dismissed and/or removal was illegal and in violation not only of the Administrative Code but by the Constitution itself.

WHEREFORE, in view of the foregoing considerations, this Court finds the accused Dr. Arsenie A. Cabacaba, Ph.D.; Tito C. Coblane and Lelite Luaña NOT GUILTY of the crime of Violation of Section 3(e) of R.A. No. 3019, otherwise called the Anti-Graft and Corrupt Practices Act.

Further, directing the Civil Service Commission their reinstatement to the government service, except civilian respondent Lelite Lunia, and the payment of their corresponding salaries, wases and other benefits otherwise deprived of them during the pendency of this case.

Without costs.

Naval, Biliran, 16 Fobruary 2000.

ENRIQUE J. ADIS



REPUBLIC OF THE PHILIPPINES DEPARTMENT OF BUDGET AND MANAGEMENT REGIONAL OFFICE NO. VIII

April 18, 2000

Yutangco Bldg., P. Burgos St., Tacloban City

DR. PACIENCIA P. MILAN

President Visayas State College of Agriculture Baybay, Leyte



ADVICE OF SPECIAL ALLOTMENT RELEASE ORDER

Madam:

Please be informed of the issuance of SARO No. RO8-00-00018 of even date in the total amount ONE MILLION FOUR HUNDRED SEVENTY NINE THOUSAND ONE HUNDRED TWENTY SEVEN PESOS ONLY (P1,479,127.00) representing fund release for the Retirement Gratuity of Dr. Samuel S. Go, chargeable against CY 2000 Miscellaneous Personnel Benefits Fund (MPBF), as follows:

ALLOTMENT CLASS AMOUNT

MPBF

100

P 1,479,127.00

This also serves as an authority for VISCA to incur obligations but not to exceed allotment authorized for the purpose and disbursements therefrom shall be subject to existing accounting rules and regulations

Very truly yours,

MANUEL I. BERNAL

Director IV

CL/EBT/anh



REPUBLIC OF THE PHILIPPINES DEPARTMENT OF BUDGET AND MANAGEMENT REGIONAL OFFICE NO. VIII

Yutangco Bldg., P. Burgos St., Tacloban City

April 19, 2000

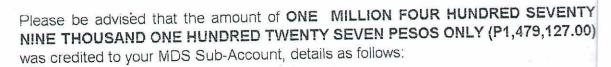
DR. PACIENCIA P. MILAN

President Visayas State College of Agriculture Baybay, Leyte



Fund 101

Madam:



NCA No.

MDS Sub-Account No.

GSB Branch

Purpose

: #102787

: 209590010-3

: LBP-Ormoc

: To cover funding requirement of the

Retirement Gratuity of Dr. Samuel S. Go as released under SARO No.RO8-00-00018

RO8-00-00018 dated April 18, 2000,

Chargeable against CY 2000 MPBF.

It is understood that actual disbursements out of your cash allocation shall be subject to existing budgeting, accounting and auditing rules and regulations.

Very truly yours,

MANUEL I. BERNAL

Director IV

CL/EBT/anh